



# Orbit Spectrum-International Regulatory Framework

*Presented by :*

*ITU (International Telecommunication  
Union)*

*BR-Space Services Department*

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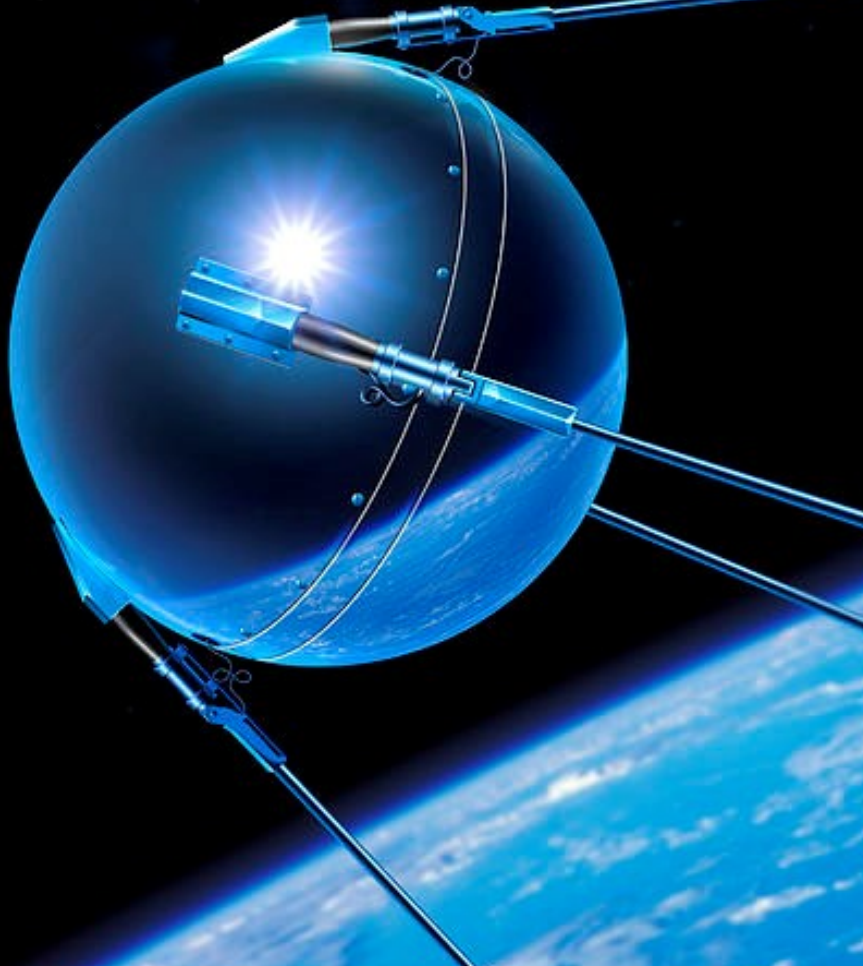


**ITSO/ITU Workshop on Satellite Communications**

**AFRALTI, Nairobi-KENYA, 8-12 August 2016**

1957.... 1965

development of  
communication  
satellites



*Sputnik 1* (Спúтник-1) was the first artificial Earth satellite launched on 4<sup>th</sup> October 1957 with external radio antennas to broadcast radio pulses

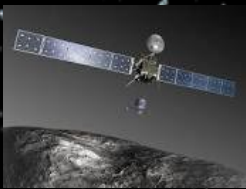
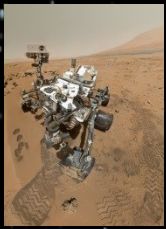
...2014



# ...2015



A “standard 1U” CubeSat has a volume of one liter - 10 cm cube and a mass of 1 kg, orbiting at 300-600 km circular orbit, 1W transmitter on 145 or 435 MHz amateur-satellite service band. It’s used for academic education, research and technology validation applications but also for complex science and governmental use.



**Geostationary Orbit**  
35,786 km above  
the Earth's equator

**Highly Elliptical  
Orbit – 40 000 km  
in apogee**

**Medium Earth  
Orbit**  
8 000 - 20 000 km

**Molniya**

**Low Earth Orbit**  
400 - 2 000 km

**International Space Station**

**HIGHLY-ELLIPTICAL  
ORBIT**

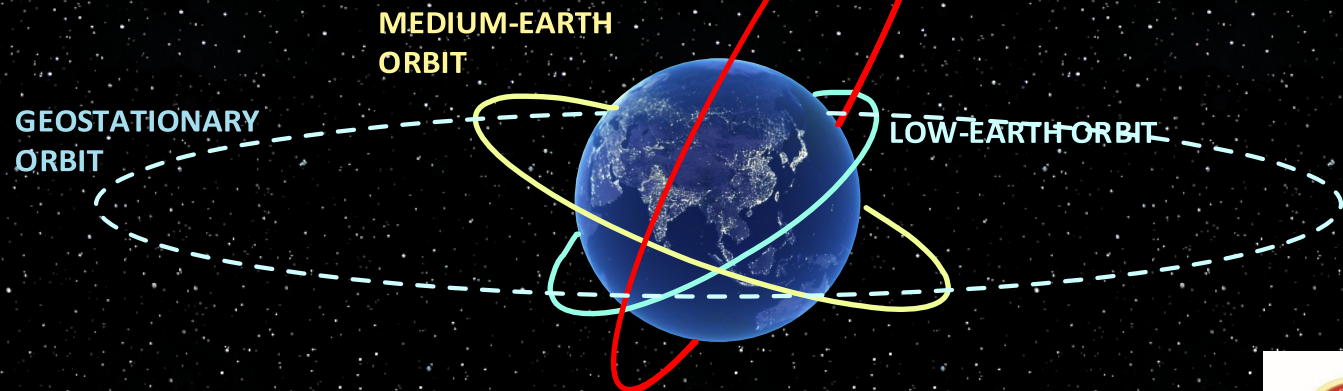
**MEDIUM-EARTH  
ORBIT**

**GEOSTATIONARY  
ORBIT**

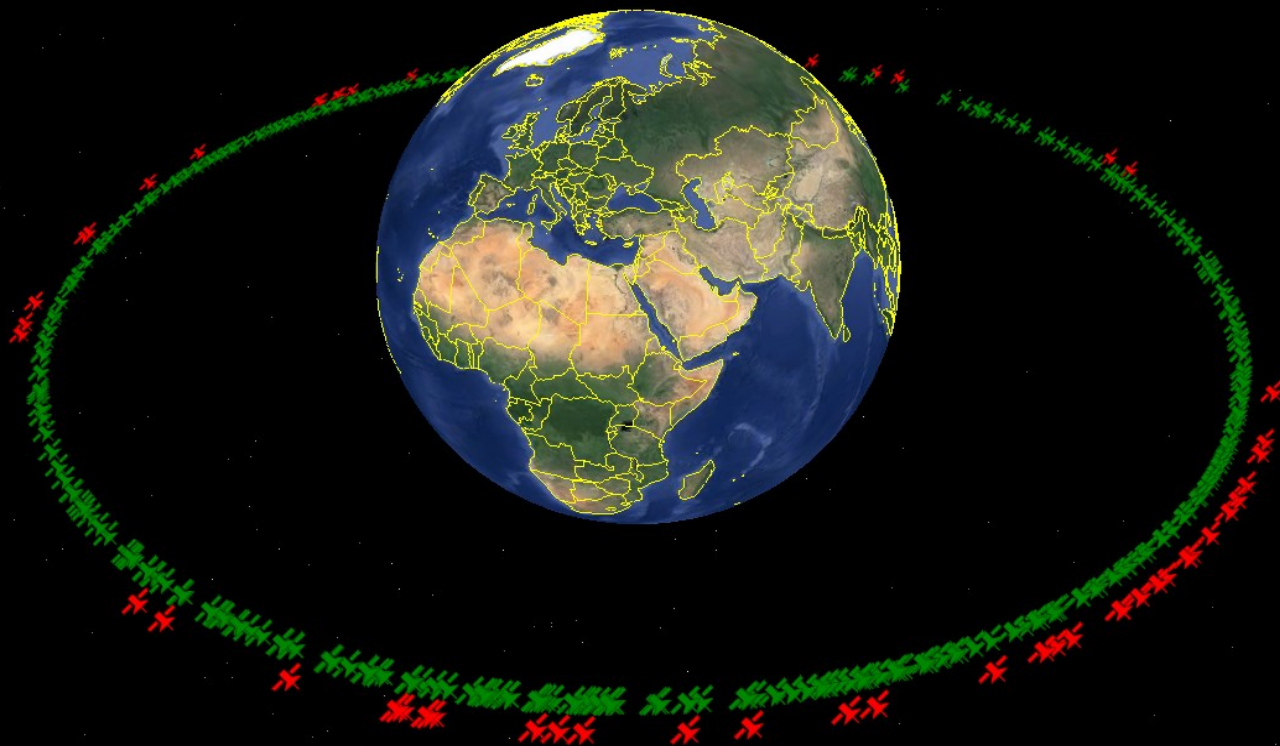
**LOW-EARTH-ORBIT**



**Sub-orbital flight**



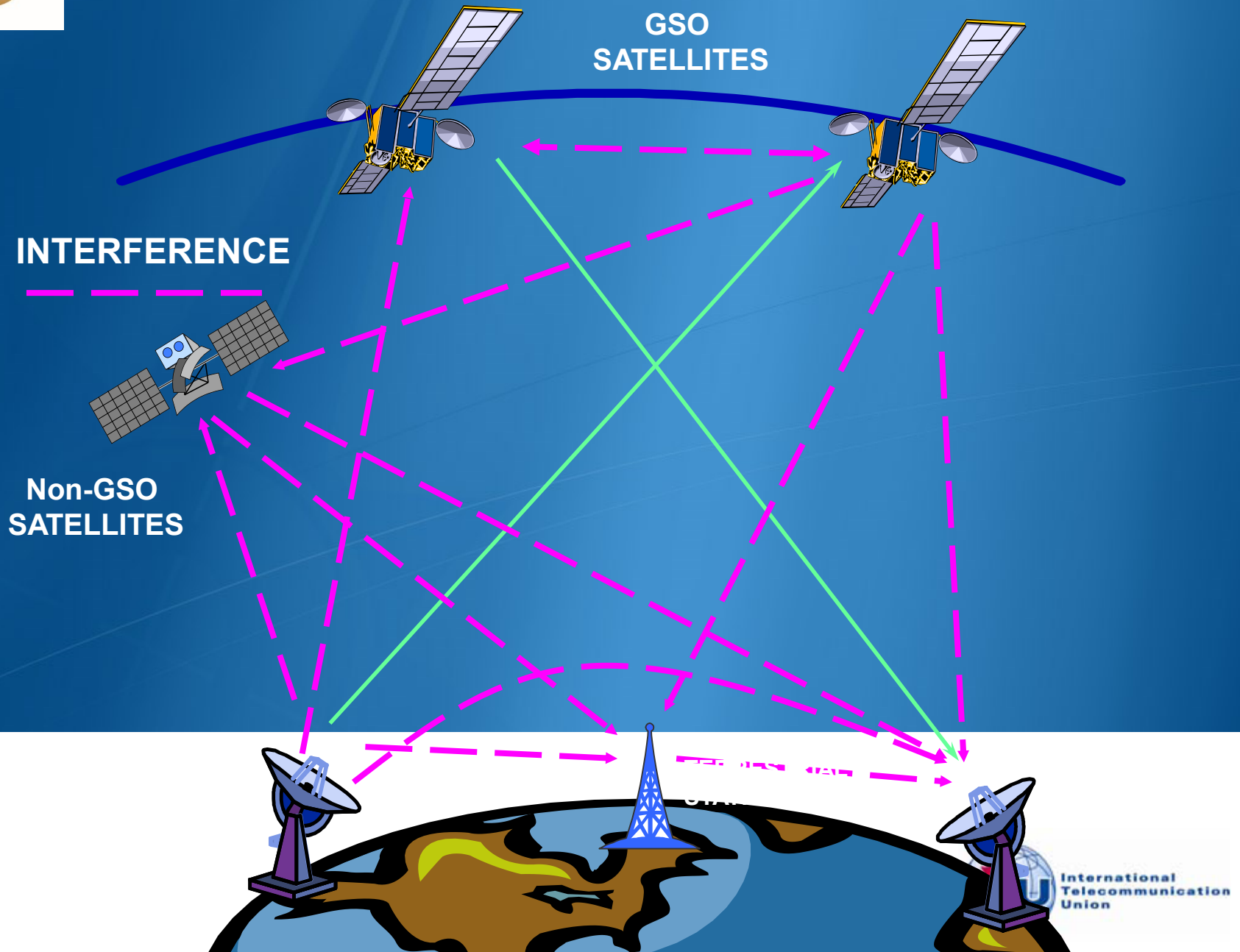
# Geostationary Satellite Orbit resource



US Dept of State Geographer  
© 2013 Google  
© 2009 GeoBasis-DE/BKG  
Data SIO, NOAA, U.S. Navy, NGA, GEBCO

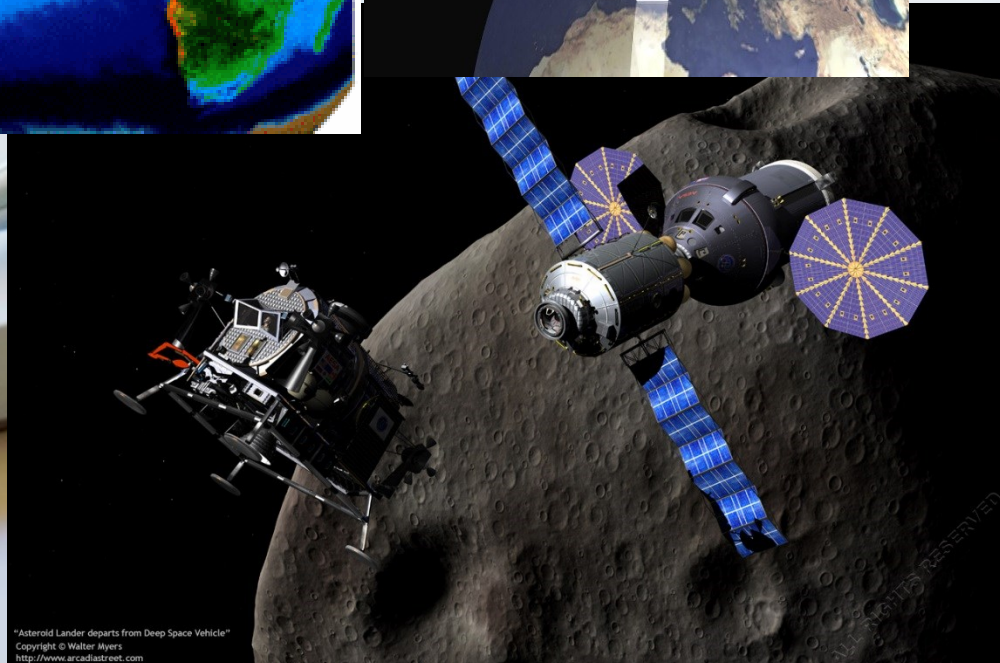
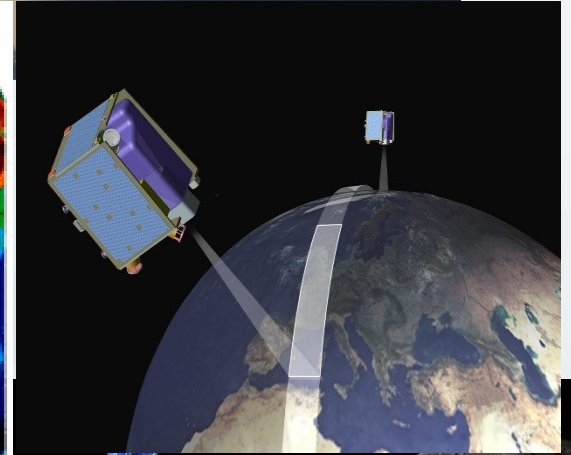
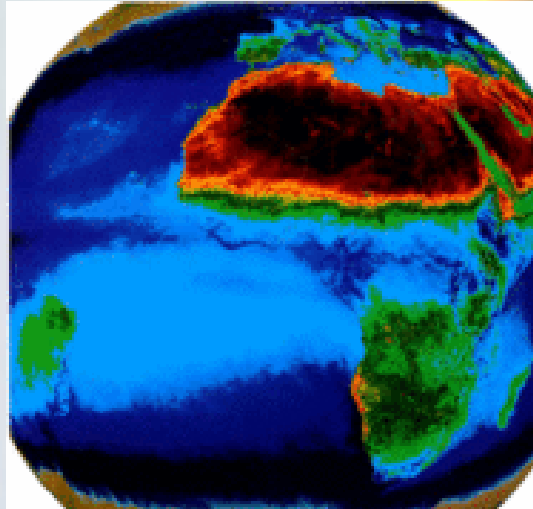
Google earth

Eye alt 17559.15 mi



# Space Activities

- Science
- Meteorology
- Earth Observation
- Navigation
- Astronomy
- Exploration
- Exploitation
- Transport
- .....



"Asteroid Lander departs from Deep Space Vehicle"  
Copyright © Walter Myers  
<http://www.arcadiastreet.com>



# Legal Framework for Spectrum Access/Use



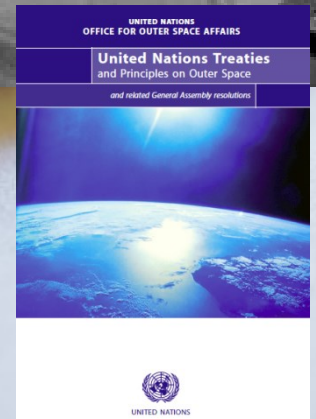
# Two Categories of Issues

Objects in Space

Orbits & Spectrum

## United Nations Outer Space Treaty (1967)

- Outer space free for exploitation and use by all states in conformity with international regulations
- States retain jurisdiction and control over objects they have launched into outer space
- States shall be liable for damage caused by their space objects



# United Nations Outer Space Treaty

## 1967

1. Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and Other Celestial Bodies - 1967
2. The Agreement Governing the Activities of States on the Moon and Other Celestial Bodies - 1984
3. The Agreement on the Rescue of Astronauts - 1968
4. The Convention on International Liability for Damage Caused by Space Objects (States retain jurisdiction and control over objects they launch into outer space) - 1972
5. The Convention on Registration of Objects Launched into Outer Space – 1976

**ITU – CS/CV of 1982 is listed under other agreements and ITU is recognized as the specialized agency responsible for telecommunication issues**





# UN Register

## **UN-OOSA (Office for Outer Space Affairs) maintain a public Register:**

- Name of launching States(s)
- Designator or registration number
- Date & territory/location of launch
- Basic orbital parameters (apogee, perigee, period, inclination...)
- General function of the space object



# Legal Framework for Spectrum Access/Use

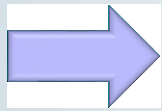
**ITU is recognized as the specialized agency responsible for:**

- Principles of use of orbit/spectrum
- Allocation of frequency bands
- Procedures, Plans, operational measures
- Instruments (Constitution CS, Convention CV, Radio Regulations RR, Rules of Procedures RoP, Recommendations Rec)



## Legal Framework for Spectrum Access/Use

**United Nations Outer Space Treaty 1967**



**ITU Constitution – Article 44**

In ***using frequency bands*** for radio services, Member States shall bear in mind that ***radio frequencies*** and ***any associated orbits***, including the geostationary-satellite orbit, ***are limited natural resources*** and that they must be used ***rationally, efficiently*** and ***economically*** in conformity with the provisions of the Radio Regulations...



# Legal Framework for Spectrum Access/Use

## United Nations Outer Space Treaty (1967)



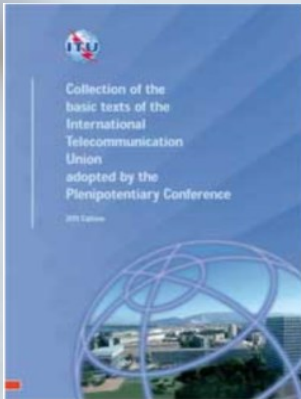
## ITU Constitution, Article 44



**Radio frequencies & satellite orbits are limited natural resources**

**Rational, Efficient,  
Economical Use**

**Equitable Access**





# Legal Framework for Spectrum Access/Use

## ITU Constitution – Article 44

### Objectives:

- ***To avoid harmful interference***
- To establish global standards and associated material to assure the necessary required performance, interoperability and quality
- To ensure the rational, equitable, efficient and economical use of the radio-frequency spectrum and satellite-orbit resources



# Legal Framework for Spectrum Access/Use

## Radio Regulations

- Intergovernmental Treaty governing the use of spectrum/orbit resources by administrations
- Define the rights and obligations of Member States in respect of the use of these resources
- Recording of a frequency assignment in the Master Register (MIFR) provides international recognition



# International Legal Framework for Space Services

## UN Outer Space instruments (on space objects)

- free “exploration and use”  
*under international law*

OST Art. I

### States

Art. VI

- “responsibility” & “licensing”

Art. VIII - “jurisdiction & control”

### States

Registration OOSA

Art. VIII

### States

“liable” for **damage**

Art. VII

## ITU Instruments (on radio frequencies)

- **Equitable** access and **rational** use  
of spectrum CS Art. 44  
*under international law*

### States

- must **license** transmitting radio  
stations RR Art. 18

- shall **not cause harmful interference**  
RR Art. 15

API\_CR/C\_MIFR

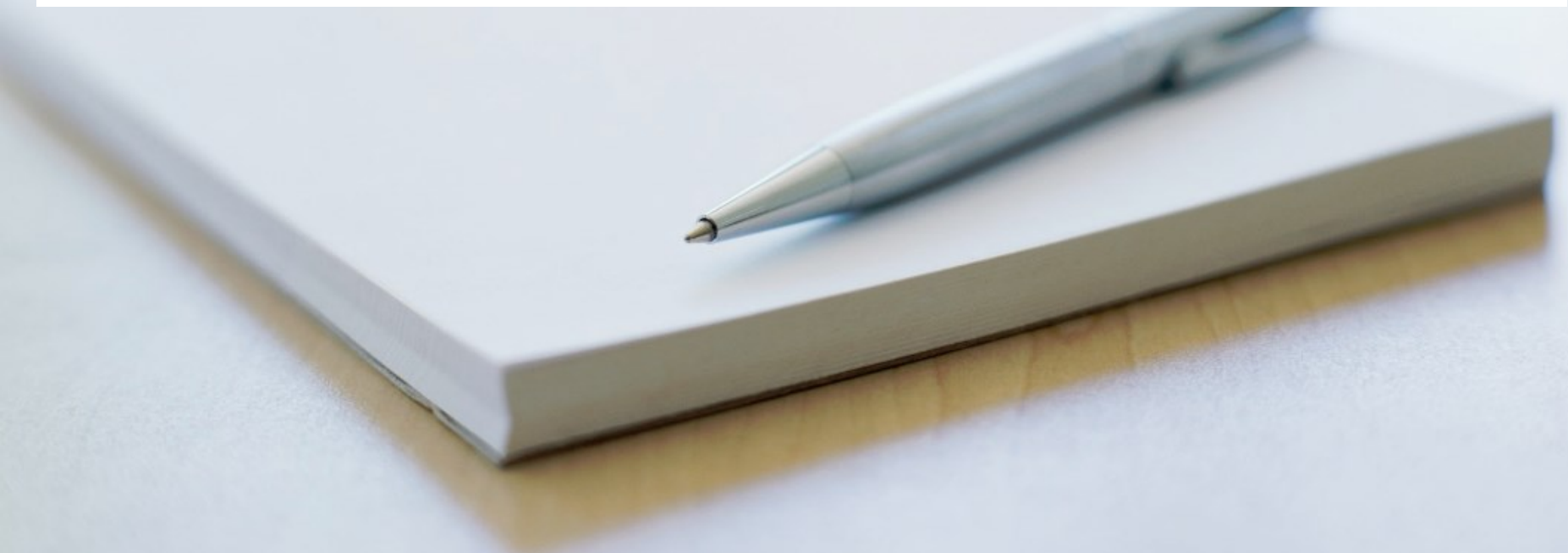
RR Art. 9, 11

No liability clauses



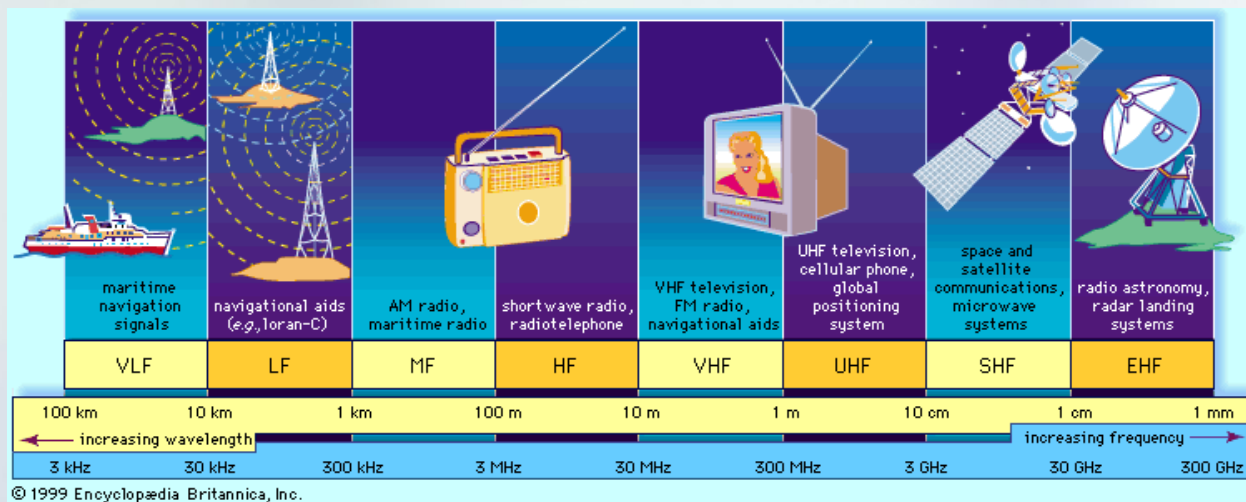


# Regulation of radio spectrum and satellite orbit in practice



# Radio Regulations

## ALLOCATION of spectrum



1.467 GHz to 1.492 GHz	1.518 GHz to 1.675 GHz	1.97 GHz to 2.69 GHz	3.4 GHz to 7.025 GHz	10.7 GHz to 14.5 GHz	17.3 GHz to 30 GHz
Satellite Audio Broadcasting to fixed and mobile units	Civilian Mobile- Satellite Services (two-way)	Satellite television & radio broadcasting to mobiles + two- way mobile services	Fixed-Satellite television, & data services (including broadcasting)	Fixed-Satellite television & data services (including broadcasting)	Fixed-Satellite television & data services (including broadcasting)

# Satellite Frequencies and Services

L-band	1.0-2.0 GHz	Mobile Satellite Service (MSS) Radionavigation Satellite Service
S-band	2-4 GHz	Radars, MSS, Broadcasting Satellite Space Research
C-band	3.4-7 GHz	Fixed Satellite Service (FSS), VSATs Direct-To-Home (DTH)
X-band	7-10 GHz	Radars, Satellite Imaging Space Research
Ku-band	10-15 GHz	FSS, VSAT Broadcasting Satellite, MSS
Ka-band	17.7 - 21.2, 27.5 – 31 GHz	FSS “broadband”, inter-satellite links, MSS

## International Regulations

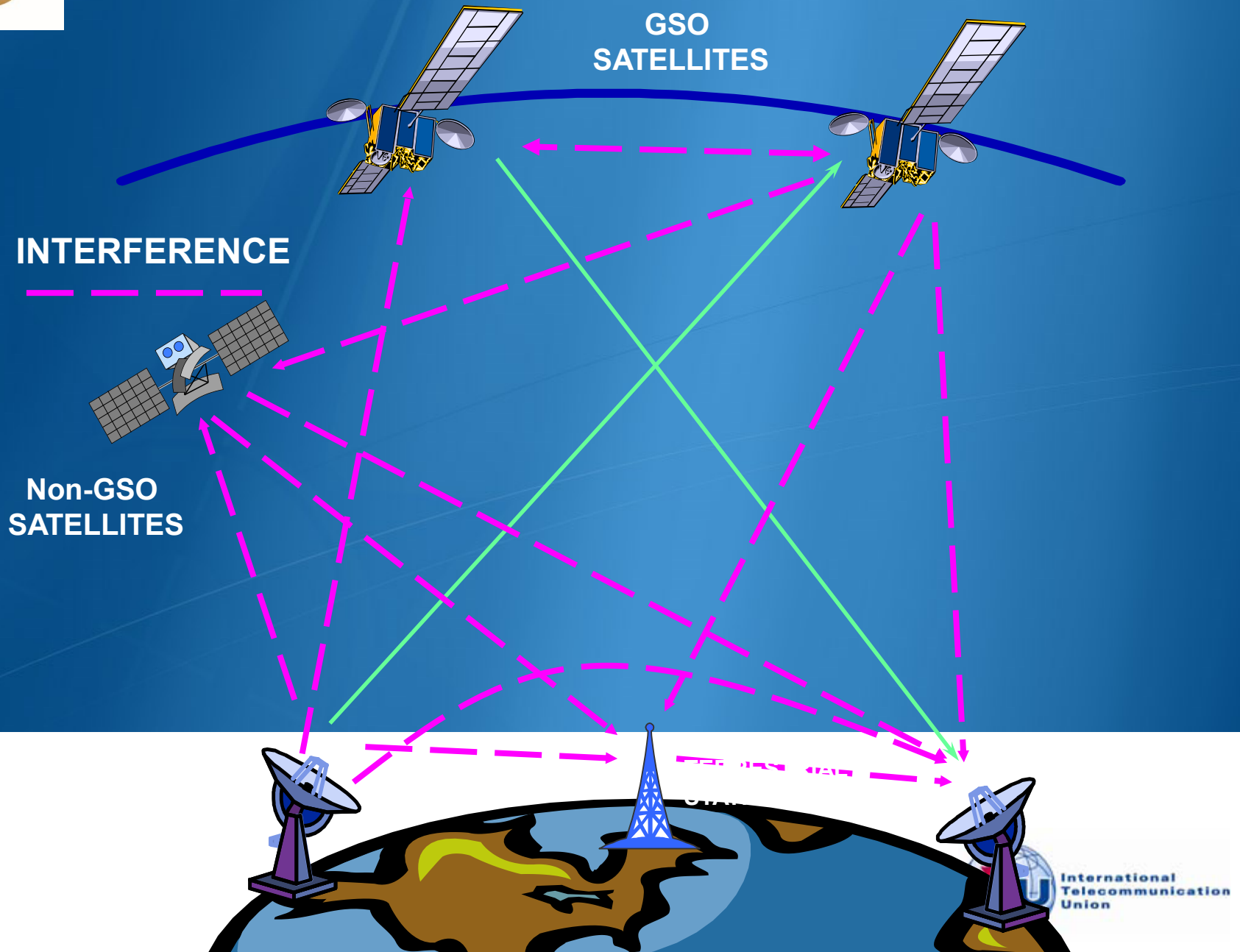
Equitable access  
Rational, efficient,  
economical use  
Operation without harmful  
interference

## Satellites

Wide coverage  
crossing national  
borders  
Facilitate connectivity

## Orbit/Spectrum

Limited  
Global/Natural/Public  
resource



# Propagation of Radio waves



- Laws of physics
- Radio waves do not stop at national borders

## Interference



- possible between radio stations of different countries
- This risk is high in Space Radiocommunications

## Radio Regulations (RR)

- One of its main purposes - Interference-free operation of Radiocommunications

# Radio Regulations

## Procedure

- + Efficient use of spectrum
- + Equitable access
- + Opportunity to resolve interference before operation
- + Prevents loss of investment, customers & revenue by minimizing





# Article 15- Interference

## Infringement of the Constitution or Radio Regulations

● **No.15.1:** All stations are *forbidden* to carry out *unnecessary transmissions*, or the transmissions of *superfluous signals*, or the transmission of *false or misleading signals* or the transmission of *signals without identification*.

● The station which is causing harmful interference *shall immediately eliminate* this harmful interference

● This assumes a legal link between the transmit station and the administration under the jurisdiction of which it is placed:





# Article 18- Licences

**■No.18.1: No transmitting station may be established or operated by a private person or by any enterprise without a licence issued in an appropriate form and in conformity with the provisions of these Regulations by or on behalf of the government of the country to which the station in question is subject.**

# Radio Regulations - Mechanisms

**To ensure equitable access and control interference by**

## ALLOCATION

Frequency separation of stations of different services

## POWER LIMITS

PFD to protect TERR services / EIRP to protect SPACE services / EPFD to protect GSO from Non-GSO

## MONITORING

International monitoring system

## COORDINATION

between Administrations to ensure interference-free operations conditions

## RECORDING

In the Master International Frequency Register (MIFR)  
International recognition





# Radio Regulations

- Two mechanisms for sharing the orbit/spectrum resource:

## Coordination Approach

First come, first served for actual requirements

**Rational, Efficient,  
Economical Use**

## Planning Approach

Plan for future use

**Equitable Access**



International Recommendation

**MIFR**



# Radio Regulations

**Rational, Efficient, Economical Use**

## Coordination Approach

**First come, first served for actual requirements**

- Rights acquired through **coordination** with administrations concerning **actual usage**
- Efficient spectrum / orbit management
- Dense/irregular orbital distribution of space stations

# Coordination Approach

First come, first served for actual requirements

## API/Coordination

negotiation  
(Goal:  
interference-free  
operation)

**API to be  
submitted only for  
networks not  
subject to  
coordination  
(WRC-15)**

## Notification

Recording in  
Master Register  
(international  
recognition)

(Bringing into  
use within 7  
years from first  
submission )

# Radio Regulations

## Equitable Access

### Planning Approach

#### Plan for future use

- Congestion of the GSO
- Frequency / orbital position plans
- Guarantee for equitable access to the spectrum / orbital resources
  - Spectrum set aside for future use by all countries
  - Predetermined orbital position & frequency spectrum



The diagram consists of three yellow circles arranged in a triangle, connected by lightning bolts. A large arrow points from the right circle to the left circle. The background shows a group of people in a meeting.

**International regulatory framework:**

Lengthy & complex procedures  
Lack of incentive to review underused spectrum/orbital positions

**Consequences:**

Difficulty to complete coordination  
Multiple-filing submissions  
Operation without prior coordination  
Fait-accompli approach  
Fictitious recorded assignments

**Spectrum/orbit resource:**

Scarcity due to thousands of filings

### Goal:

- To ensure rational, equitable, efficient and economical use of the radio frequency spectrum
- To ensure compliance of orbit/spectrum use with RR
- To develop procedures that facilitate access to the resources
- To guarantee interference-free satellite network operation...

### What to do?

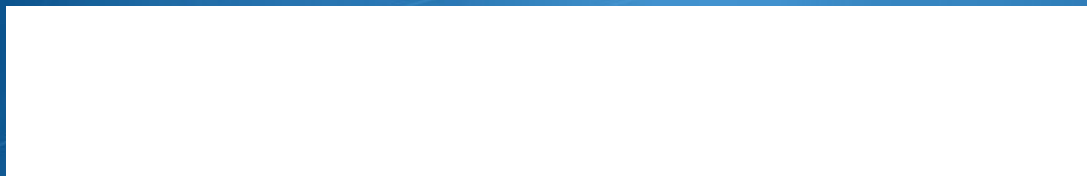


- To introduce new milestones in Res 49
- To notify more realistic parameters at the notification/recording stage
- To charge fees for data in the MIFR
- To review satellite service/application definitions
- to introduce more deterrent enforcement mechanisms (...monitoring)
- to improve procedures?



# Radio Regulations - Procedure

## Article 44



- + Prevents loss of investment, customers & revenue by minimizing unusable capacity due to interference

# Key elements to remember

- Natural limited resources to be shared and regulated:  
orbit & radiofrequency spectrum
- Legal framework:  
UN Outer Space Treaty, ITU CS/CV, RR, RoP, Recs
- ITU CV Art.44 :  
To avoid harmful interference  
To ensure the efficient, rational, equitable and  
economical use
- Radio Regulations:  
allocation, registration, interference free operation

# Key ITU documents free on-line downloads

## ➤ The ITU Constitution:

<http://www.itu.int/pub/S-CONF-PLEN-2011>

## ➤ ITU Radio Regulations @ 2012:

<http://www.itu.int/pub/R-REG-RR-2012>

## ➤ ITU-R Recommendations:

<http://www.itu.int/publ/R-REC/en>



“With a concerted effort, we can *reduce*, and to the extent possible *remove*, all *obstacles* impeding the development and bringing into operation of new satellite networks”

“Think carefully about how we can continue to use and improve satellite access to help *connect the unconnected*, and make the world a better and a fairer place for all”



**Thank you for your attention!**  
**See you at WRS-2016 (12-17 December 2016)**